# WATER MARKETING POLICY OF THE COLORADO RIVER WATER CONSERVATION DISTRICT'S COLORADO RIVER WATER PROJECTS ENTERPRISE

**April 15, 2003** 

**Prior Versions Adopted:** 

December 1995 July 22, 1998 January 20, 1999 October 20, 1999 April 19, 2000 January 17, 2001 September 19, 2002 December 6, 2002 March 12, 2003

# **CONTENTS**

1.       PURPOSE OF MARKETING PROGRAM       1         2.       AUTHORITIES UNDER PROGRAM       1         3.       SOURCES AND SCOPE OF MARKETING PROGRAM       1         a.       Sources       1         b.       Volumetric       2         c.       Geographic       2         d.       Conservancy District Programs       2         4.       NATURE OF WATER SERVICE       3         a.       Contract Form       3         b.       Types of Service       3         c.       Primary Sources of Supply       4         d.       Additional Sources of Supply       4         d.       Additional Sources of Supply       4         5.       CONTRACTING PROCESS AND TERMS       4         a.       Timing       4         b.       Applications and Fees       4         c.       Verification of Need       5         d.       Consistency with Conservancy District Programs       5         e.       Minimum and Maximum Quantities       5         f.       Project Year       5         g.       Terms of Contracts       5         h.       Pricing       6         i. <th></th> <th></th> <th>Page</th>			Page
3.       SOURCES AND SCOPE OF MARKETING PROGRAM       1         a.       Sources       1         b.       Volumetric       2         c.       Geographic       2         d.       Conservancy District Programs       2         4.       NATURE OF WATER SERVICE       3         a.       Contract Form       3         b.       Types of Service       3         c.       Primary Sources of Supply       4         d.       Additional Sources of Supply       4         d.       Additional Sources of Supply       4         5.       CONTRACTING PROCESS AND TERMS       4         a.       Timing       4         b.       Applications and Fees       4         c.       Verification of Need       5         d.       Consistency with Conservancy District Programs       5         e.       Minimum and Maximum Quantities       5         f.       Project Year       5         g.       Terms of Contracts       5         h.       Pricing       6         i.       Minimum Charges       8         j.       Partial Year Payment Deferral       8         k.       <	1.	PURPOSE OF MARKETING PROGRAM	1
a. Sources       1         b. Volumetric       2         c. Geographic       2         d. Conservancy District Programs       2         4. NATURE OF WATER SERVICE       3         a. Contract Form       3         b. Types of Service       3         c. Primary Sources of Supply       4         d. Additional Sources of Supply       4         d. Additional Sources of Supply       4         a. Timing       4         b. Applications and Fees       4         c. Verification of Need       5         d. Consistency with Conservancy District Programs       5         e. Minimum and Maximum Quantities       5         f. Project Year       5         g. Terms of Contracts       5         h. Pricing       6         i. Minimum Charges       8         j. Partial Year Payment Deferral       8         k. Contract Execution       8         6. SHORTAGE CRITERIA       8         7. DELIVERY CONTINGENCIES       8         8. HYDROLOGY ASSUMPTIONS       9	2.	AUTHORITIES UNDER PROGRAM	1
a. Contract Form       3         b. Types of Service       3         c. Primary Sources of Supply       4         d. Additional Sources of Supply       4         5. CONTRACTING PROCESS AND TERMS       4         a. Timing       4         b. Applications and Fees       4         c. Verification of Need       5         d. Consistency with Conservancy District Programs       5         e. Minimum and Maximum Quantities       5         f. Project Year       5         g. Terms of Contracts       5         h. Pricing       6         i. Minimum Charges       8         j. Partial Year Payment Deferral       8         k. Contract Execution       8         6. SHORTAGE CRITERIA       8         7. DELIVERY CONTINGENCIES       8         8. HYDROLOGY ASSUMPTIONS       9	3.	a. Sources b. Volumetric c. Geographic	1 2 2
a. Timing       4         b. Applications and Fees       4         c. Verification of Need       5         d. Consistency with Conservancy District Programs       5         e. Minimum and Maximum Quantities       5         f. Project Year       5         g. Terms of Contracts       5         h. Pricing       6         i. Minimum Charges       8         j. Partial Year Payment Deferral       8         k. Contract Execution       8         6. SHORTAGE CRITERIA       8         7. DELIVERY CONTINGENCIES       8         8. HYDROLOGY ASSUMPTIONS       9         ENDNOTES       9	4.	<ul><li>a. Contract Form</li><li>b. Types of Service</li><li>c. Primary Sources of Supply</li></ul>	3 3 4
7. DELIVERY CONTINGENCIES 8 8. HYDROLOGY ASSUMPTIONS 9 ENDNOTES	5.	a. Timing b. Applications and Fees c. Verification of Need d. Consistency with Conservancy District Programs e. Minimum and Maximum Quantities f. Project Year g. Terms of Contracts h. Pricing i. Minimum Charges j. Partial Year Payment Deferral	4 4 5 5 5 5 5 6 8 8
8. HYDROLOGY ASSUMPTIONS 9 ENDNOTES	6.	SHORTAGE CRITERIA	8
ENDNOTES	7.	DELIVERY CONTINGENCIES	8
	8.	HYDROLOGY ASSUMPTIONS	9
rappondia i. Water buppiy Contract		ENDNOTES  Appendix A: Water Supply Contract	

1. PURPOSE OF MARKETING PROGRAM. The Colorado River Water Conservation District's ("District") Colorado River Water Projects Enterprise ("Enterprise") as confirmed by Resolution of the District's Board dated October 19, 1999, is authorized and directed to provide for the beneficial use of water available for use from the Enterprise's storage capacity in Wolford Mountain Reservoir and other sources of supply such as Eagle Park Reservoir. The Enterprise's Board of Directors has approved the marketing of such water and other Enterprise water supplies as may be used to complement the use of such Reservoirs' water supplies through a contracting program described herein. Enterprise Board Motion dated December 1, 1995 initially approved this Policy; and Enterprise Board Motions dated July 22, 1998, January 20, 1999, October 20, 1999, April 19, 2000, January 17, 2001, September 19, 2002, December 6, 2002, March 12, 2003, and April 15, 2003 revised and re-adopted this Policy.

#### 2. AUTHORITIES UNDER PROGRAM.

- a. The General Manager is delegated the authority of the Board to implement and administer this Policy and the water supply contracts made pursuant to this Policy subject to the several specific reservations of Board authority stated herein. The General Counsel shall assist in the negotiation and drafting of the Water Supply Contracts.
- b. The President is authorized by the Board to execute the Water Supply Contracts made pursuant to this Policy on behalf of the Enterprise without further Board actions.
- c. The General Counsel is directed and authorized to oppose Water Court applications which propose use of the Enterprise's water supplies without the existence of a current Water Supply Contract or otherwise at variance with this Policy.

# 3. SOURCES AND SCOPE OF MARKETING PROGRAM.

#### a. <u>Sources</u>.

- i. "Colorado River Supply". Water delivered from Wolford Mountain Reservoir, for which storage water right decrees were obtained by the River District in Cases No. 87CW283 and 95CW281, District Court for Colorado Water Division No. 5, and for which additional storage water right decrees may be obtained in the future by the River District in Case No. 98CW237 or other cases; and water available from the River District's contractual right to water deliveries from Ruedi Reservoir.
- ii. <u>"Eagle River Supply"</u>. Water delivered from Eagle Park Reservoir or Homestake Reservoir and other supplies available to the River District as a shareholder in the Eagle Park Reservoir Company.

#### b. Volumetric.

- i. <u>Colorado River Supply</u>. Based upon the program's "Hydrology Assumptions," also approved by the Board Motion dated December 1, 1995, and attached as Appendix "A" to the Policy as originally adopted on that date, up to but not more than 10,000 acre feet of Wolford Mountain Reservoir water per Project Year shall be available for contracted delivery by the Enterprise. The entirety of the amount of water contracted by the Enterprise from the U. S. Bureau of Reclamation for delivery from Ruedi Reservoir shall be available for delivery by the Enterprise as a component of this supply.
- ii. <u>Eagle River Supply</u>. Based on the availability of 250 acre feet of average annual yield from Eagle River sources, not more than 250 acre feet of Eagle River sources water per Project Year shall be available for contracted delivery by the Enterprise.
- c. <u>Geographic</u>. The Enterprise may enter into contracts with third parties for use of Enterprise water supplies directly, or by exchange or augmentation, within or outside of Colorado Water Division No. 5, but only within the state of Colorado, subject to site-specific determination by the District's General Manager and General Counsel of the legal and physical feasibility of such use and subject to the principles stated herein.
- d. <u>Conservancy District Programs</u>. Several water conservancy districts are located within the District. The Basalt Water Conservancy District, Middle Park Water Conservancy District, and West Divide Water Conservancy District have implemented or plan to implement water supply programs for the types of water use authorized by this Water Marketing Policy. In the interest of promoting maximum beneficial use of water within the District, it is appropriate to relate the Enterprise's water marketing program with the water supply programs and service areas of conservancy districts within the District in order to ensure the legal and financial integrity of all of those programs. The following principles are adopted in regard to such conservancy district water supply programs.
  - i. The Enterprise recognizes the conservancy districts' first right to serve retail users within their service areas. The Enterprise may enter into contracts with that category of users within a conservancy district's service area which has an existing program to serve such users only if that conservancy district is unable or unwilling to provide service.
  - ii. Unless the Enterprise has entered into an agreement with a conservancy district by which that district will provide Enterprise supplies to wholesale users within a defined service area, the Enterprise may only enter into contracts with wholesale users which require a Water Supply Contract in excess of 50 acre feet annually within any conservancy district's service area.

- iii. The Enterprise may enter into contracts with the conservancy districts so that those districts can use Enterprise water in their water supply programs.
- iv. The Enterprise will give notice to conservancy districts and other interested persons at such times when the Enterprise has entered into contracts which total approximately 50% and 75% of available Enterprise Colorado River Supply.
- v. As a condition of the application of these principles regarding a specific conservancy district, such conservancy district's service area shall be defined by a map and explanatory information presented to the Enterprise by the conservancy district, which map and information are acceptable to the General Manager or to the Enterprise's Water Supply Projects Committee.

#### 4. NATURE OF WATER SERVICE.

a. <u>Contract Form</u>. The Enterprise shall provide water supply for agricultural and for municipal and industrial uses pursuant to contracts in the form attached hereto as Appendix "A". That form of the Water Supply Contract shall be used for all Contract applications made on and after the date of the adoption of this Policy as revised, and that form also may be used for Contract applications which are in progress as of such date if the Contract applicant agrees. The Board reserves the authority to modify the substance of the Water Supply Contract on a case-by-case basis. The General Manager and General Counsel may make nonsubstantive changes to the Contract on a case-by-case basis in order to tailor that Contract to specific situations.

# b. <u>Types of Service</u>.

- i. Service may be "wholesale", constituting a delivery of water at the outlet of the Enterprise's storage facilities into a stream system for which the user then is responsible at the user's sole cost for arranging and obtaining the legal use or credit.
- ii. Alternatively, service may be "retail", constituting a delivery for the user's use and benefit pursuant to a substitute supply plan or plan for augmentation or exchange acquired by the Enterprise at its cost on behalf of such user(s). The General Manager shall designate those areas within the District where retail service contracts can be supplied.
- c. <u>Primary Sources of Supply</u>. As previously described in subparagraph 3.a. above, the Enterprise's supply of water for the program described herein is anticipated to derive substantially from the following sources of supply:
  - i. <u>Colorado River Supply</u>. The Enterprises's portion and share of the yield of Wolford Mountain Reservoir, located on Muddy Creek, a tributary of the Colorado River; and the Enterprise's yield from Ruedi Reservoir, located on

the Fryingpan River, a tributary of the Roaring Fork River/Colorado River system, pursuant to existing and anticipated future contracts between the Enterprise and the U.S. Bureau of Reclamation.

- ii. <u>Eagle River Supply</u>. The Enterprise's yield from Eagle Park Reservoir, located in the headwaters of the Eagle River, as a Class A shareholder in the Eagle Park Reservoir Company; and the Enterprise's yield from Homestake Reservoir, located on Homestake Creek, a tributary of the Eagle River, as a Class B shareholder in the Eagle Park Reservoir Company.
- d. <u>Additional Sources of Supply</u>. For retail service, the Enterprise may, in its discretion, provide water from other sources as necessary to meet the specific needs of the retail service.

#### 5. CONTRACTING PROCESS AND TERMS.

a. <u>Timing</u>. As to particular sources of supply, the Enterprise shall not execute any contracts until that source has been legally acquired by the Enterprise and all needed permits satisfactory to the General Manager have been issued by appropriate agencies and received by the Enterprise. Pending legal acquisition of and the receipt of all permits for a particular source of supply, the Enterprise will process contract applications for such source but will defer contract execution.

# b. <u>Applications and Fees</u>.

- i. Prospective Contractors shall make written application to the Enterprise on forms prepared by Enterprise staff and approved by the General Manager and General Counsel. Such completed application forms shall be accompanied by the Contractor's nonreimbursable payment to the Enterprise of \$250 as the fee for the Enterprise's processing of the application for approval, but, if the Contractor has filed a Water Court application without having executed a Water Supply Contract and the District has opposed that Application as provided in subsection 2.c. above, at the General Manager's discretion the Contractor's application fee shall be \$500.00.
- ii. The General Manager will impose a fee of \$250 for applications for contract amendments and for contract assignments.
- c. <u>Verification of Need</u>. The application process shall include a description by the contract applicant of the nature of its water service, its places of use, its available water rights and supplies, and need for Contracted Water. The need of the contract applicant for program water in the quantity requested shall be verified by the General Manager, in consultation with the General Counsel as necessary. If the General Manager determines that all or any portion of a water contract request is not based upon legitimate need, the General Manager shall report that finding to the Enterprise

Board, and the Board will allow the contract applicant to present written information in support of its claimed need. The Board's decision on such matters shall be final.

- d. <u>Consistency with Conservancy District Programs</u>. The General Manager and General Counsel shall review all contract applications for consistency with the principles stated herein and in any separate agreements regarding water conservancy district water supply programs.
- e. <u>Minimum and Maximum Quantities</u>. The minimum amounts of water which may be contracted pursuant to this Policy shall be not less than 0.1 acre foot annually for wholesale service or retail service. The maximum amounts of water which may be contracted pursuant to this Policy shall be as set forth below unless otherwise approved by the Enterprise Board on a case-by-case basis. Wholesale contracts and retail contracts shall be rounded off in one-tenth acre foot units.

	Source	Maximum				
	COLORADO RIVER SUPPLY					
Wholesale		1,000 AF				
Retail		Not Available				
EAGLE RIVER SUPPLY						
Wholesale		20 AF/Contract 250 AF/All Contracts				
Retail		Not Available				
BLENDED COLORADO RIVER/EAGLE RIVER SUPPLY						
Wholesale		Not Available				
Retail		Not Available				

- f. <u>Project Year</u>. The basis for calculating payment and delivery obligations shall be "Project Year" or multiples thereof, which shall be the period from July in one year through June in the succeeding year.
- g. <u>Terms of Contracts</u>. Two options are available for Contract terms.
  - <u>Full Term</u>: Contracts for ten years to a maximum of 40 years, with right to renew for an additional 35 years, shall be considered full-term contracts. Retail service will be offered on a full-term basis only.
  - <u>Interim</u>: Contracts for five years or less shall be considered interim-term contracts. Water for out-of-basin uses will be offered on an interim basis only.

The Contract terms shall expire at the end of the Project Year through which full payment has been made by the Contractor. For example, the term of a "full-term"

40 year Contract which is executed on April 1, 2000 with the delivery obligation deferred until Project Year 2000-2001 (see "Partial Year Payment Deferral" at subparagraph 5.i below) will expire on June 30, 2041.

h. Pricing. The pricing for Program Water is intended to recover the costs of Program operation and maintenance ("O&M") and to provide monies to be used for future water project development activities within the District. Two alternative methods of payment are possible. First, the "Annual Basis" method involves an annual payment to be made each Project Year for the amount of Contracted Water. Second, the "Upfront Option" involves a one-time initial payment for the full amount of the Contracted Water over the entire term of the Contract followed by annual payments for operation and maintenance ("O&M"). The approved pricing for both of these methods is established below and in subparagraph i. below.

COLORADO RIVER SUPPLY				
	Annual Basis	Up-Front Option		
Full Term Wholesale (1)	\$125 per AF/year	\$900 per AF + \$25 per AF/year		
Full Term Retail (2)	Not Available	Not Available		
Interim M&I Wholesale (3)	\$75 per AF/year	Not Available		
Interim agricultural (4)	\$25 per AF/year	Not Available		
Out-of-basin (5)	\$500 per AF/year	Not Available		

The Full Term Wholesale Annual Basis price (\$125/AF/Year) includes \$25 per year for project O&M, which will automatically escalate during the contract based on a CPI index (6), and a fixed \$100 per year development fee. The development fee will not increase during the contract term but can be modified for future contracts from time to time by the Board's revision of this Water Marketing Policy. That development fee will be decreased by \$20 per AF/year based upon Contractor's legal ability to commit to a long-term contract as described in the Appendix "A" Water Supply Contract form.

EAGLE RIVER SUPPLY (Limited Supply—Inquire First)				
	Annual Basis	Up-Front Option		
M&I Wholesale (1)	\$451 per AF/year	\$5,800 per AF + \$51 per AF/year		
M&I Retail	Not Available	Not Available		
Interim M&I Wholesale (1)	\$250 per AF/year	Not Available		

The M&I Wholesale Annual Basis price (\$451/AF/Year) includes \$51 per year for project O&M, which will automatically escalate during the contract based on a CPI index (6), and a fixed \$400 per year development fee. The development fee will not increase during the contract term but can be modified for future contracts from time to time by the Board's revision of this Water Marketing Policy. That development fee will be decreased by \$20 per AF/year based upon Contractor's legal ability to commit to a long-term contract as described in the Appendix "A" Water Supply Contract form.

- i. <u>Minimum Charges</u>. Since either Supply can be contracted for in amounts measured in tenths of an acre foot for either wholesale or retail service, the charge for water, either annual or up-front, will be based upon the amount contracted for times the applicable price, except that the minimum annual billing for any type of service shall be \$50.00, which amount shall escalate in the same manner as provided in subparagraph h. above.
- j. <u>Partial Year Payment Deferral</u>. If the Contractor requests an "Annual Basis" contract to commence during a Project Year in which it does not desire to have water delivered under its Contract, upon execution of the Contract the Contractor may defer the District's delivery obligation until the next full Project Year and thereby also may defer its payment obligation until payment is due for that next full Project Year.
- k. <u>Contract Execution.</u> The applicant(s) for a Water Supply Contract shall have 60 days after mailing of the final Contract document to them in which to execute the final Contract and deliver the executed originals to the District's offices. If such execution and delivery are not accomplished in that time, the applicant shall be deemed to have rejected the District's offer to contract.
- 6. <u>SHORTAGE CRITERIA</u>. Water shortages among the Enterprise's Contractors shall be apportioned in the following sequence:
  - (1) One-year and out-of-basin contracts first are pro-rata shorted up to 100%.
  - (2) Interim contracts for two to ten years are then pro-rata shorted up to 100%.
  - (3) Non-firm contracts, when and if authorized by the Board, next are pro-rata shorted up to 33%.
  - (4) All remaining contracts then are shorted as necessary on a pro-rata basis.
- 7. <u>DELIVERY CONTINGENCIES</u>. There are several assumptions upon which the Enterprise's ability to deliver water pursuant to this Water Marketing Policy are contingent.
  - a. Terms and conditions of applicable Water Court decrees for the sources of supply.
  - b. Terms and conditions of permits for all of said sources of supply and their related facilities.
  - c. The District's and Enterprise's authorities pursuant to the River District Organic Act, C.R.S. §37-46-101, *et seq.*, and other applicable Colorado Constitutional and statutory provisions, including the Water Activity Enterprise Act, C.R.S. § 37-45.1-101, *et seq.*
  - d. Terms and conditions of any substitute supply plans and plans for augmentation or exchange regarding Contractors' use of the sources of supply.

8. <u>HYDROLOGY ASSUMPTIONS</u>. The Enterprise has based its marketable yield for firm contracts on providing full delivery in a simulated 1977 water year. The Enterprise retains the authority to increase the marketable yield provided it does not result in shortage to firm contracts in the simulated 1977 water year, using the same hydrologic assumptions.

#### **ENDNOTES:**

- (1) Wholesale water deliverable in the full contracted amount under 1977 conditions as more specifically described in the Hydrology Assumptions.
- (2) Full Term water with a \$50 surcharge for Enterprise augmentation plan administration; the cost of the Enterprise's acquisition of additional water resources to meet unique localized needs of a Contractor also may be added as a surcharge on a programmatic or case-by-case basis.
- (3) Interim M&I water includes \$25/AF/Year for project O&M and \$50/AF/Year development fee.
- (4) Interim agricultural and other interim West Slope uses.
- (5) Water for out-of-District use; approved by Board on case-by-case basis.
- (6) Boulder-Denver-Greeley Metro Area Consumer Price Index ("all items").